

## MPC – MIGRATION POLICY CENTRE

Co-financed by the European Union

### *MPC - MIGRATION PROFILE*

## Jordan

The Demographic-Economic Framework of Migration  
The Legal Framework of Migration  
The Socio-Political Framework of Migration

Report written by the

### **MPC Team**

on the basis of CARIM South database and publications

June, 2013

## The Demographic-Economic Framework of Migration

Various forms of migration movements from, to and through Jordan have played a key role in shaping the country's demographic, economic and political structure.

As to emigration patterns, since the 1973 oil price increases, large outflows of Jordanian citizens – mainly highly-skilled and of Palestinian origins – emigrated overseas and towards the oil-producing states, states which still represent today the most important destination for Jordanians.

In the same period, Jordan became the recipient of unskilled and semi-skilled workers destined to fill shortages in the agrarian, construction and service sectors. Considered as a sort of replacement migration, today's foreign workers are fundamental in the Jordanian labor market. However, the combination of high levels of unemployment among nationals and large numbers of foreign workers is much debated. Furthermore, being at the crossroads of two major areas of instability and prolonged conflicts, Jordan has become a destination for several waves of forced migrants from Palestine –the majority of whom were granted Jordanian citizenship – but also forced migrants from Lebanon, Iraq and, recently, Syria.

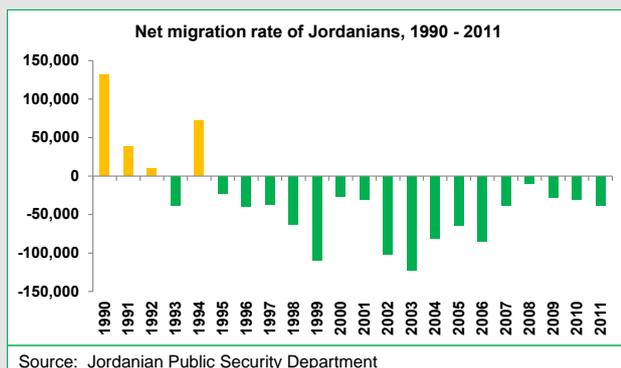
| Outward migration  |                |              | Inward migration   |                |                                |  |              |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
|--|----------------|--------------|--|----------------|--------------------------------|--|--------------|--|-----|--------|------|-----------------------|---------------|-------------|-------|--------|------|--------------------|-------|-----|--------|--------|------|----------------|-------|-----|------|--------|------|--------------|-------|-----|--------------|-------|-----|--------------------------|---------------|-------------|-------|-------|-----|---------------------------|--------|------|--------------|----------------|--------------|----------------------------|---------------|-------------|--|--|--|--------------------|--------|------|--|--|--|---------------|-------|-----|--|--|--|--------------|----------------|--------------|-------------------|--|--|----------------|--|--|--|--|--|-------------------------------|------|--|------|--|--------------------------------|-------------------------------------|--|-------|---|-------|---|-------|---|-----------------------------|----------------|-------------|----------------|-------------|------------|---------------|-------------|--------------------|--------|------|---------|------|-----|--------|------|------|--------|-----|--------|------|-----|--------|-----|-------|--------|------|--------|-----|-----|--------|-----|-------------------------------|----------------|-------------|----------------|-------------|-------------|---------------|-------------|----------------|---------|------|---------|------|------|--------|------|---------------------------------|---------------|------------|---------------|-------------|-------------|---------------|-------------|--------------------|-------|-----|--------|-----|-----|--------|-----|------------------------|--------------|------------|---------------|------------|------------|--------------|------------|--------------|----------------|--------------|----------------|--------------|------------|----------------|--------------|---|------------|--|------------|--|--|-----------------|--|
| <b>Stock</b>   |                |              | <b>Stock</b>   |                |                                |  |              |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
| Data on Jordanians abroad are scarce and fragmentary. Only by using origin and destination sources, can a quantitative picture of the phenomenon be partially traced. <sup>1</sup>   |                |              | In 2004, according to census data, 342,273 foreign nationals resided in Jordan or 7.7% of the total resident population. Among them, 191,307 were economically active – or 13.2% of the total active population – of which 178,636 were employed. The unemployment rate of foreign nationals was thus estimated at 6.6% vs 22.8% of the total resident population and 25.2% among Jordanian nationals. In this regard, the Census revealed the seriousness of unemployment in Jordan which, until the dissemination of the Census results, was instead estimated at 'only' 12.5% by the <i>2004 Employment and Unemployment Survey</i> . |                |                                |  |              |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
| <table border="1"> <caption>Jordanian emigration stocks (a) by country of residence, most recent data (c. 2012)</caption> <thead> <tr> <th colspan="3">JORDANIAN STATISTICS<br/>(available only for oil-producing countries, 2008)</th> <th colspan="3">DESTINATION COUNTRIES' STATISTICS<br/>(most recent data, c. 2012)</th> </tr> </thead> <tbody> <tr> <td>UAE</td> <td>54,834</td> <td>33.9</td> <td><b>European Union</b></td> <td><b>33,066</b></td> <td><b>18.6</b></td> </tr> <tr> <td>Qatar</td> <td>50,928</td> <td>31.5</td> <td>of which UK (2012)</td> <td>9,000</td> <td>5.1</td> </tr> <tr> <td>Kuwait</td> <td>30,748</td> <td>19.0</td> <td>Germany (2012)</td> <td>7,686</td> <td>4.3</td> </tr> <tr> <td>Oman</td> <td>18,888</td> <td>11.7</td> <td>Italy (2012)</td> <td>3,260</td> <td>1.8</td> </tr> <tr> <td>Saudi Arabia</td> <td>3,396</td> <td>2.1</td> <td><b>SEM countries (b)</b></td> <td><b>56,295</b></td> <td><b>31.6</b></td> </tr> <tr> <td>Libya</td> <td>3,060</td> <td>1.9</td> <td>of which Palestine (2007)</td> <td>50,350</td> <td>28.3</td> </tr> <tr> <td><b>Total</b></td> <td><b>161,854</b></td> <td><b>100.0</b></td> <td><b>Other countries (b)</b></td> <td><b>88,540</b></td> <td><b>49.8</b></td> </tr> <tr> <td></td> <td></td> <td></td> <td>of which US (2011)</td> <td>74,166</td> <td>41.7</td> </tr> <tr> <td></td> <td></td> <td></td> <td>Canada (2006)</td> <td>7,920</td> <td>4.5</td> </tr> <tr> <td></td> <td></td> <td></td> <td><b>Total</b></td> <td><b>177,901</b></td> <td><b>100.0</b></td> </tr> <tr> <td colspan="3"><b>Main total</b></td> <td colspan="3"><b>339,755</b></td> </tr> </tbody> </table> <p>(a) : In destination countries' statistics, Jordanian migrants are defined according to the country of birth (A) or country of citizenship (B) criterion according to countries of residence. In Jordanian statistics, Jordanian migrants are defined according to the country of citizenship criterion.</p> <p>(b): According to data availability, "Southern and Eastern Mediterranean (SEM) countries" Algeria, Egypt, Morocco, Palestine and Turkey, while "Other countries" include Iceland, Liechtenstein, Norway, Switzerland, Belarus, Georgia, Russia, Ukraine, Canada, US, Australia, New Zealand, Japan and Israel.</p> <p>Sources: Jordanian Ministry of Labor (<i>Jordanian statistics</i>): population censuses, population registers, registers for foreigners, etc. (<i>destination countries' statistics</i>).</p> |                |              | JORDANIAN STATISTICS<br>(available only for oil-producing countries, 2008)   |                |                                | DESTINATION COUNTRIES' STATISTICS<br>(most recent data, c. 2012) |              |  | UAE | 54,834 | 33.9 | <b>European Union</b> | <b>33,066</b> | <b>18.6</b> | Qatar | 50,928 | 31.5 | of which UK (2012) | 9,000 | 5.1 | Kuwait | 30,748 | 19.0 | Germany (2012) | 7,686 | 4.3 | Oman | 18,888 | 11.7 | Italy (2012) | 3,260 | 1.8 | Saudi Arabia | 3,396 | 2.1 | <b>SEM countries (b)</b> | <b>56,295</b> | <b>31.6</b> | Libya | 3,060 | 1.9 | of which Palestine (2007) | 50,350 | 28.3 | <b>Total</b> | <b>161,854</b> | <b>100.0</b> | <b>Other countries (b)</b> | <b>88,540</b> | <b>49.8</b> |  |  |  | of which US (2011) | 74,166 | 41.7 |  |  |  | Canada (2006) | 7,920 | 4.5 |  |  |  | <b>Total</b> | <b>177,901</b> | <b>100.0</b> | <b>Main total</b> |  |  | <b>339,755</b> |  |  | <table border="1"> <caption>Foreign resident population by country/region of citizenship, 1994, 2004</caption> <thead> <tr> <th rowspan="2">Country/region of citizenship</th> <th colspan="2">1994</th> <th colspan="2">2004</th> <th rowspan="2">Average annual growth rate (%)</th> <th colspan="2">2004 Economically active population</th> </tr> <tr> <th>Total</th> <th>%</th> <th>Total</th> <th>%</th> <th>Total</th> <th>%</th> </tr> </thead> 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Countries</b></td> <td><b>21,608</b></td> <td><b>6.9</b></td> <td><b>58,146</b></td> <td><b>14.8</b></td> <td><b>16.9</b></td> <td><b>51,101</b></td> <td><b>26.7</b></td> </tr> <tr> <td>of which Sri Lanka</td> <td>9,933</td> <td>3.2</td> <td>13,552</td> <td>3.5</td> <td>3.6</td> <td>13,369</td> <td>7.0</td> </tr> <tr> <td><b>Other countries</b></td> <td><b>7,383</b></td> <td><b>2.3</b></td> <td><b>10,486</b></td> <td><b>2.7</b></td> <td><b>4.2</b></td> <td><b>1,607</b></td> <td><b>0.8</b></td> </tr> <tr> <td><b>Total</b></td> <td><b>314,965</b></td> <td><b>100.0</b></td> <td><b>392,273</b></td> <td><b>100.0</b></td> <td><b>2.5</b></td> <td><b>191,307</b></td> <td><b>100.0</b></td> </tr> <tr> <td><b>% of foreigners on the total resident population</b></td> <td><b>7.6</b></td> <td></td> <td><b>7.7</b></td> <td></td> <td></td> <td><b>13.2 (*)</b></td> <td></td> </tr> </tbody> </table> <p>(*) Percentage of economically active foreigners on the total economically active population.<br/>Source: Jordanian national Census (1994 and 2004)</p> |  |  | Country/region of citizenship | 1994 |  | 2004 |  | Average annual growth rate (%) | 2004 Economically active population |  | Total | % | Total | % | Total | % | <b>Arab Asian countries</b> | <b>157,998</b> | <b>50.2</b> | <b>205,887</b> | <b>52.5</b> | <b>3.0</b> | <b>58,576</b> | <b>30.6</b> | of which Palestine | 92,131 | 29.3 | 115,190 | 29.4 | 2.5 | 29,696 | 15.5 | Iraq | 24,501 | 7.8 | 40,084 | 10.2 | 6.4 | 13,148 | 6.9 | Syria | 31,805 | 10.1 | 38,130 | 9.7 | 2.0 | 14,185 | 7.4 | <b>Arab African Countries</b> | <b>127,976</b> | <b>40.6</b> | <b>117,754</b> | <b>30.0</b> | <b>-0.8</b> | <b>80,023</b> | <b>41.8</b> | of which Egypt | 124,566 | 39.5 | 112,392 | 28.7 | -1.0 | 78,486 | 41.0 | <b>Non-Arab Asian Countries</b> | <b>21,608</b> | <b>6.9</b> | <b>58,146</b> | <b>14.8</b> | <b>16.9</b> | <b>51,101</b> | <b>26.7</b> | of which Sri Lanka | 9,933 | 3.2 | 13,552 | 3.5 | 3.6 | 13,369 | 7.0 | <b>Other countries</b> | <b>7,383</b> | <b>2.3</b> | <b>10,486</b> | <b>2.7</b> | <b>4.2</b> | <b>1,607</b> | <b>0.8</b> | <b>Total</b> | <b>314,965</b> | <b>100.0</b> | <b>392,273</b> | <b>100.0</b> | <b>2.5</b> | <b>191,307</b> | <b>100.0</b> | <b>% of foreigners on the total resident population</b> | <b>7.6</b> |  | <b>7.7</b> |  |  | <b>13.2 (*)</b> |  |
| JORDANIAN STATISTICS<br>(available only for oil-producing countries, 2008)   |                |              | DESTINATION COUNTRIES' STATISTICS<br>(most recent data, c. 2012)   |                |                                |  |              |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
| UAE  | 54,834         | 33.9         | <b>European Union</b>  | <b>33,066</b>  | <b>18.6</b>                    |  |              |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
| Qatar  | 50,928         | 31.5         | of which UK (2012)   | 9,000          | 5.1                            |  |              |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
| Kuwait   | 30,748         | 19.0         | Germany (2012)   | 7,686          | 4.3                            |  |              |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
| Oman   | 18,888         | 11.7         | Italy (2012)   | 3,260          | 1.8                            |  |              |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
| Saudi Arabia   | 3,396          | 2.1          | <b>SEM countries (b)</b>   | <b>56,295</b>  | <b>31.6</b>                    |  |              |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
| Libya  | 3,060          | 1.9          | of which Palestine (2007)  | 50,350         | 28.3                           |  |              |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
| <b>Total</b>   | <b>161,854</b> | <b>100.0</b> | <b>Other countries (b)</b>   | <b>88,540</b>  | <b>49.8</b>                    |  |              |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
|  |                |              | of which US (2011)   | 74,166         | 41.7                           |  |              |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
|  |                |              | Canada (2006)  | 7,920          | 4.5                            |  |              |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
|  |                |              | <b>Total</b>   | <b>177,901</b> | <b>100.0</b>                   |  |              |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
| <b>Main total</b>  |                |              | <b>339,755</b>   |                |                                |  |              |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
| Country/region of citizenship  | 1994           |              | 2004   |                | Average annual growth rate (%) | 2004 Economically active population                              |              |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
|  | Total          | %            | Total  | %              |                                | Total  | %            |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
| <b>Arab Asian countries</b>  | <b>157,998</b> | <b>50.2</b>  | <b>205,887</b>   | <b>52.5</b>    | <b>3.0</b>                     | <b>58,576</b>  | <b>30.6</b>  |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
| of which Palestine   | 92,131         | 29.3         | 115,190  | 29.4           | 2.5                            | 29,696   | 15.5         |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
| Iraq   | 24,501         | 7.8          | 40,084   | 10.2           | 6.4                            | 13,148   | 6.9          |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
| Syria  | 31,805         | 10.1         | 38,130   | 9.7            | 2.0                            | 14,185   | 7.4          |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
| <b>Arab African Countries</b>  | <b>127,976</b> | <b>40.6</b>  | <b>117,754</b>   | <b>30.0</b>    | <b>-0.8</b>                    | <b>80,023</b>  | <b>41.8</b>  |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
| of which Egypt   | 124,566        | 39.5         | 112,392  | 28.7           | -1.0                           | 78,486   | 41.0         |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
| <b>Non-Arab Asian Countries</b>  | <b>21,608</b>  | <b>6.9</b>   | <b>58,146</b>  | <b>14.8</b>    | <b>16.9</b>                    | <b>51,101</b>  | <b>26.7</b>  |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
| of which Sri Lanka   | 9,933          | 3.2          | 13,552   | 3.5            | 3.6                            | 13,369   | 7.0          |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
| <b>Other countries</b>   | <b>7,383</b>   | <b>2.3</b>   | <b>10,486</b>  | <b>2.7</b>     | <b>4.2</b>                     | <b>1,607</b>   | <b>0.8</b>   |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
| <b>Total</b>   | <b>314,965</b> | <b>100.0</b> | <b>392,273</b>   | <b>100.0</b>   | <b>2.5</b>                     | <b>191,307</b>   | <b>100.0</b> |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
| <b>% of foreigners on the total resident population</b>  | <b>7.6</b>     |              | <b>7.7</b>   |                |                                | <b>13.2 (*)</b>  |              |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |
| <p>In 2009, according to the national Ministry of Labor, Jordanians residing in oil-producing countries stood at 140,722. The majority of them lived in the United Arab Emirates (39.0%), Saudi Arabia (36.2%), Kuwait (13.4%) and Qatar (6.8%). As to the rest of the world, the most recent data (c. 2012) would put the figure at 177,901, of whom a very large proportion (41.7%) live in the US. 31.6% live, instead, in other southern and eastern Mediterranean (SEM) countries and 'only' 18.6% in the European Union. The total number of Jordanian migrants thus stands at 339,755, or 5.4% of the total population in Jordan. Men represent 52.4%.</p>  |                |              | <p>Foreign nationals came mainly from other Arab Asian countries (52.5%) especially Palestine (29.4%), Iraq (10.2%) and Syria (9.7%) and Arab African countries (30.0%) – of which the vast majority were Egyptian nationals (28.7%).</p>  |                |                                |  |              |  |     |        |      |                       |               |             |       |        |      |                    |       |     |        |        |      |                |       |     |      |        |      |              |       |     |              |       |     |                          |               |             |       |       |     |                           |        |      |              |                |              |                            |               |             |  |  |  |                    |        |      |  |  |  |               |       |     |  |  |  |              |                |              |                   |  |  |                |  |  |  |  |  |                               |      |  |      |  |                                |                                     |  |       |   |       |   |       |   |                             |                |             |                |             |            |               |             |                    |        |      |         |      |     |        |      |      |        |     |        |      |     |        |     |       |        |      |        |     |     |        |     |                               |                |             |                |             |             |               |             |                |         |      |         |      |      |        |      |                                 |               |            |               |             |             |               |             |                    |       |     |        |     |     |        |     |                        |              |            |               |            |            |              |            |              |                |              |                |              |            |                |              |   |            |  |            |  |  |                 |  |

<sup>1</sup> For Jordan, the issue of where emigrants are counted emerges strikingly. Indeed, using statistics provided by destination countries would underestimate Jordanian emigrants since the Gulf states (the main destination for Jordanians) do not disseminate data on population by nationality; on the other hand, using only Jordanian statistics is not feasible either since the Ministry of Labor does not collect data on destination countries from the "oil-producing countries". Finally, the national Census only considers migrants away from home for less than one year, leading again to an underestimation of emigrants.

Due to data limitations, the socio-economic profile of Jordanians abroad is available only for those who reside in OECD countries. In c. 2006, Jordanians abroad had a highly-skilled profile both in terms of educational skills (43.2% held a tertiary education and 39.8% a secondary or post-secondary degree) and occupational position (57.6% were employed in medium-highly-skilled jobs, especially as professionals, 21.8%; legislators, senior officials and managers, 13.7%; technicians and associate professionals, 11.4% and clerks, 10.6%) (OECD.stat). Finally, it is worth noting that, unlike the majority of southern and eastern Mediterranean countries, the profile of Jordanian emigrants is very similar in all OECD countries. It is apparently determined more by educational conditions at home than by destination countries' selective migratory policies.

## Flows

Data provided by the Jordanian Public Security Department permit a history of Jordanian migration flows from 1990 to 2011.

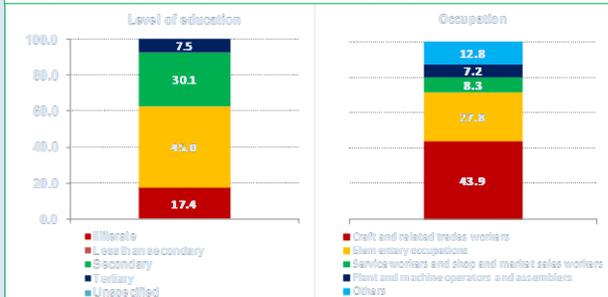


As a consequence of the 1990-1991 Gulf War, around 300,000 Palestinians, many of them born in the Gulf, became forced migrants from Kuwait and Saudi Arabia and headed for Jordan, whether it was home for them or not. Emigration started growing again in the mid-1990s – just after the signing of the peace accord between Jordan and Israel – and persists though fluctuating.

By looking at the evolution of remittances of expatriates to Jordan from 1961 to 2009, the same trend is observable. In this regard, the use of remittances as a rough proxy of migrants' stock and their annual variations as flow proxies seems a reasonable exercise.

Nevertheless, by comparing the two censuses (1994 and 2004), the growing importance of non-Arab nationals emerged: their annual average growth rate stood at 16.9% (vs 2.5% for the total foreign population), while the proportion of the total foreign population more than doubled from 6.9% to 14.8%, reaching 26.7% when only the economically active foreign population is considered.

Foreign resident population by level of education and by occupation, 2004

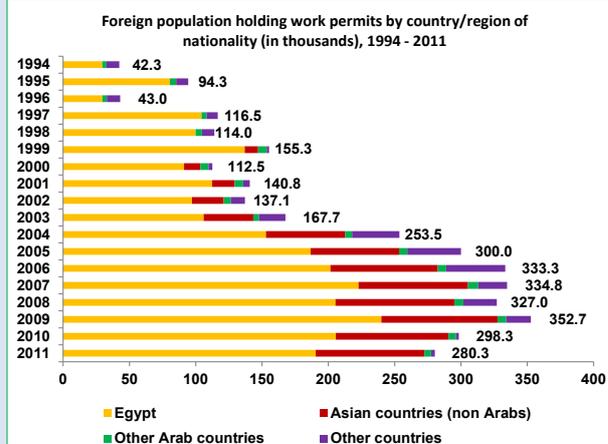


Source: Jordanian National Census, 2004

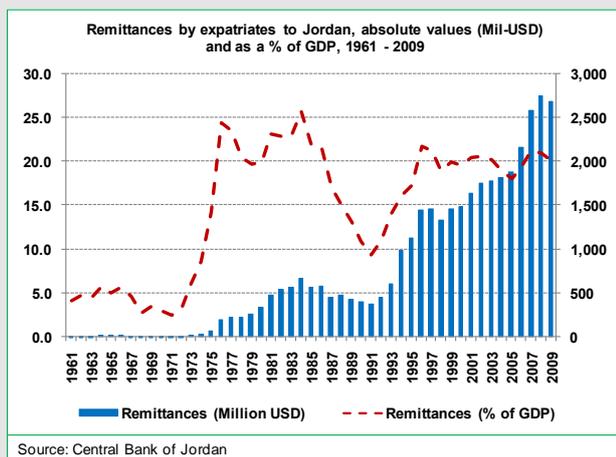
As to their profile, foreign nationals in Jordan are: **a)** mainly men (59.0%), **b)** young (mean age of 26.2), **c)** poorly educated (62.4% have less than secondary level), **d)** employed at low occupational levels (e.g. 43.9% as craft and related trades workers and 27.8% in elementary occupations) and **e)** mainly working in the manufacturing (26.6%), construction (22.5%), in the service sector (17.9%, of whom 82.6% employed in private households) and in the agricultural sector (11.7%).

## Flows

Data on the evolution of foreign workers holding work permits confirm the growing importance of Asian nationals: from 12.0% in 2001 to 29.2% in 2011 as a percentage of all foreign nationals holding work permits. There was a parallel rise in the percentage of foreign nationals employed in the service sector (where Asian nationals are mainly employed).



Source: Jordanian Ministry of Labor, Annual Report, various years



Here, the two previous phases of Jordanian emigration emerge: the start of massive emigration after 1973 and the gradual return in the mid-1980s as a consequence of the progressive replacement of Arab by Asian workers in the Gulf countries. Furthermore, the importance of remittances comes out strikingly. In 2009 they equalled 2,682 Million USD or 20.0% of GDP.

They also confirm the relevance of Egyptian nationals in the Jordanian labour market: in the period 1994-2011, they always represented more than 60% of all foreign nationals holding work permits.

After decades of an 'open door' policy, in 2007, Jordan initiated a protectionist policy aimed at granting certain jobs to nationals. For instance, in 2007-2011, the number of foreign nationals holding work permits dropped – except for 2009 – as a consequence of changes in the labor law which made many foreign nationals with a valid work permit irregular. In 2005-2006, just a few years before these normative changes, 34,586 foreign nationals were expelled from Jordan, while another 5,000 Bangladeshis were repatriated in 2008. (www.smc.org in Fargues, 2009).

### “Refugees” in Jordan: a complex issue

Starting in 2011, the Syrian civil war has resulted in large numbers of Syrian nationals fleeing to neighbouring states. As of 14 April 2013, according to the United Nations High Commissioner for Refugees (UNHCR), 424,771 Syrian nationals reached Jordan, among whom 360,731 registered with the UN Refugee Agency. These flows have strikingly increased in the last 6 months: as of 16 October 2012, registered refugees were 'only' 58,005. Similar increasing numbers were observed in all countries neighbouring Syria confirming a further recent escalation of violence there and a consequent aggravation of the refuge crisis.

The UN refugee agency warns that its statistics do not include a number of Syrians who simply did not seek refuge as they were either able to establish themselves or were hosted by relatives or friends. According to the Jordanian government, the total number of Syrian nationals reaching Jordanian borders since the beginning of the 2011 revolts stands at 470,000 people as of 28 March 2013. Most of them live in Ramtha and Mafraq at the Syrian border, as well as in housing which was rented at low prices or donated by the Jordanian government (Olwan and Shiyab, 2012).

A recent survey, targeting Syrians arriving in Jordan due to the crisis, assessed their characteristics as well as their socio-economic conditions and needs (for more details, see Olwan and Shiyab, 2012). They are predominantly male (83.5%), young (80.9% are younger than 40), and have low education (83.8% have no or only primary education). Most probably, the part belonging to the Syrian middle class (*la bourgeoisie syrienne*) has resorted more distant and safer destinations, e.g. the EU and the US. Most of them were married (68.6%), arrived with other family members (81.9%) and 'chose' Jordan as a refuge for 'security and stability reasons' (29.4%), and its safe 'economic and democratic environment' (21.2%). Indeed, despite Jordan not being a signatory of the Refugee Convention of 1951, 90.5% of the respondents had no fear of expulsion. Here, Syrians are certainly perceived as guests rather than as refugees.<sup>2</sup>

In addition, the survey shows that Syrians arriving in Jordan after 2011 have faced difficult economic conditions (61.9% did not receive any aid from families at home; 80% do not have a job). There is a need, then, to provide them with the means to afford basic health, education and housing services. Despite the Jordanian authorities providing them with basic school and health facilities, Jordan alone has modest potential to deal with the worsening of the refugee crisis. This begs the question of how long Jordan will be able to manage, while also flagging up the responsibilities of international actors.

<sup>2</sup> It is worth mentioning that Syrians going to Jordan do not need any visa or residence permit to enter, provided they have a valid passport (Olwan and Shiyab, 2012).

As well as recent Syrians' flows, massive inflows of Palestinian and Lebanese and Iraqi forced migrants have, over time, reinforced the idea of Jordan as 'a refugee haven' (Chatelard, 2010).

As to Palestinians, following the Arab-Israeli 1948-war and the subsequent extension of Jordanian sovereignty over the West Bank and East Jerusalem, the Palestinians who settled in Jordan in that period stood at around 506,200 (100,000 on the East Bank and the rest on the West Bank, source: United Nations Relief and Works Agency for Palestine refugees in the Near East - UNRWA). All of them were granted Jordanian citizenship by the Jordanian state together with refugee status (including their descendants) by UNRWA. Later, after the Israeli occupation of West Bank and East Jerusalem in 1967, about 240,000 Jordanians of Palestinian origin fled from the West Bank to the East Bank (Jordanian Ministry of the Occupied Territories); however, they were considered as Internally Displaced Persons since *they had just moved from one part of Jordan to another*. In addition, a smaller group of around 15,000 Palestinians (Olwan, 2010), who fled from Gaza to Jordan, had been granted refugee status under UNRWA but had not been granted citizenship rights. A major change in the status of Jordanians of Palestinian origins occurred in 1988 when the Jordanian authorities' decision to sever administrative and legal ties with the WB meant that Jordanians of Palestinian origins residing there (before July 1988) lost their nationality and full citizenship: according to McDowall (1989) around one million individuals (860,000 from the West Bank and 130,000 from East Jerusalem) became stateless Palestinians.

Today, as a result of this complex situation, there are 2.0 million Palestinian refugees in Jordan (UNRWA, 2012 data) the majority of whom are not migrants under the 'country of birth criterion' since they were born in Jordan. Furthermore, most of them (except for about 120,000 refugees originally from the Gaza Strip) have full Jordanian citizenship so they cannot be considered migrants either under the 'country of citizenship' criterion.<sup>3</sup> However, since 1988 and especially over the past few years, the Jordanian government has been arbitrarily withdrawing Jordanian nationality from its citizens of Palestinian origin, making them stateless. According to Human Rights Watch (2010), between 2004 and 2008, the Jordanian authorities had withdrawn nationality from over 2,700 of its citizens of Palestinian origins.

As to Iraqi refugees, some of them fled to Jordan in the 1990s and the rest after the US-led invasion of Iraq in 2003. However, they have never been counted and due to the political sensitivity of this issue, estimates have to be taken with caution. For instance, in 2007 UNHCR estimated that there were 750,000 Iraqi refugees in Jordan. In the same year the Norwegian research centre FAFO suggested a much lower number, 161,000, an estimate which was later revised upwards to 450,000-500,000. Still today, the number of Iraqis refugees in Jordan is unknown.

References: Chatelard G. 2010. Jordan: A Refugee Haven, Country Profiles, Migration Policy Institute; Fargues P. 2009. "Work, Refuge, Transit: An Emerging Pattern of Irregular Immigration South and East of the Mediterranean", *International Migration Review*, Vol. 43, Issue 3, pages 544–577; Fargues P. 2006. International migration in the Arab region: trends and policies, paper presented at the United Nations Expert Group Meeting on International Migration and Development in the Arab Region, Beirut, 15-17 May 2006; Human Right Watch. 2010. Stateless again, New York; McDowall D. 1989. A profile of the population of the West Bank and Gaza Strip, *Journal of Refugee Studies*, Vol.2, No.1; Olwan M., Shiyab A. 2012. Forced Migration of Syrians to Jordan: An Exploratory Study, MPC Research Report 2012/06, Migration Policy Centre, European University Institute, San Domenico di Fiesole; Olwan M. 2010. Palestinians in Jordan, CARIM, RSCAS, European University Institute, internal note.

<sup>3</sup> Again, UNRWA data on Jordanians of Palestinian origins residing in Jordan (i.e. refugees) have to be taken with caution because registration is a voluntary act. However, while declaring a birth implies an interest, the same does not apply to registering a death or a departure (Fargues, 2006).

## The Legal Framework of Migration

Foreign nationals' entry and stay in Jordan are mainly governed by law n°24 of 1973, as modified in 1998. The status of foreign nationals in Jordan varies greatly according to, inter alia, activity, place of work, and national origin. Overall, immigration is considered temporary- as a response to needs in the national economy, which is legally protected from foreign competition and speculation. Arab nationals are privileged as far as entry, stay and access to citizenship are concerned.

In the last years, Jordan has attempted to improve the framework and the rights of some foreign worker categories, especially domestic workers who mostly come from the Philippines, Indonesia and Sri Lanka, but also foreign workers employed in Qualifying Industrialised Zones where already lax rules are regularly violated. Like in neighbouring countries, exploited workers organised some strikes – considered as illegal. Besides, the work of Egyptian citizens, who are numerous in Jordan, was further regulated in 2007, the same year as in Libya.

Palestinians form a specific category, or rather several categories. Among the Palestinians who were granted Jordanian citizenship between 1948 and 1988, one million would have lost it after Jordan withdrew from the West Bank. If they resided in the West Bank before 1988, they are considered foreign nationals whose entry into Jordan is not guaranteed, while they can obtain a five-year passport enabling them to travel. Palestinians from Gaza are not entitled to Jordan citizenship, but can also be granted a five-year passport, which is a residence permit as well as a travel document. They constitute a part of Palestinian refugees received in Jordan and placed under the mandate of UNRWA. The most part of Palestinian refugees have Jordanian citizenship. The status of Palestinians varies then, be they in Jordan or in Palestine. This status is in the thrall of the “Jordan solution”, which is sometimes proclaimed in the region as an alternative to the Palestinians' right of return, and as a threat of a new influx of Palestinians.

While UNRWA is in charge of Palestinian refugees in Jordan, UNHCR, which has been in Jordan since 1991, deals with other nationalities. Although Jordan has not ratified the 1951 Geneva Convention, it has recognized refugee status granted by UNHCR since 1998. Protection can only be temporary in Jordan, which rejects the idea of local integration. Longer-term solutions depend for the most part on resettlement opportunities in third countries.

| Legal Framework                 | Outward migration   | Inward migration   |
|---------------------------------|---|--|
| <b>General Legal References</b> | <ul style="list-style-type: none"> <li>• 2009 By-law n°89 governing the employment of non-Jordanian domestic workers by the private recruitment agencies<sup>4</sup></li> <li>• 2009 Law n°9 on Prevention of Trafficking in Persons<sup>5</sup></li> <li>• 2009 Foreign Workers Recruitment Regulation<sup>6</sup></li> <li>• 2008 Law n°48 amending labour law<sup>7</sup></li> <li>• 2005 and 2007 Regulations concerning the employment of foreign workers<sup>8</sup></li> <li>• 1973 Law n°24 on Residence and Foreign Nationals' Affairs, modified by Amendment n°90 of 1998<sup>9</sup></li> <li>• 1954 Law n° 6 on Nationality, amended in 1987<sup>10</sup></li> <li>• 1952 Constitution of the Hashemite Kingdom of Jordan, and amendments<sup>11</sup></li> </ul> |  |
| <b>Entry and Exit</b>           | Exit and entry freedom for Jordanian citizens with a valid passport.  | Circulation simplified in border zones for neighbouring countries' citizens. Citizens from CCG <sup>12</sup> member states can get entry visas at the border, as do many other nationalities, including Europeans. |
| <b>Irregular Migration</b>      | <p>Law n°24 of 1973 includes:</p> <p><b>Irregular entry</b> is penalised with one to six months in prison or a 10 to 50 dinar-fine (or both).</p> <p><b>Facilitation of irregular entry</b> penalised with imprisonment or fines (or both).</p> <p><b>Irregular stay</b> is punished with a fines for each month overstayed.</p> <p><b>Employment of irregular workers</b> is punished with a fine.</p> <p>Any other offence can be sanctioned by a 1 week to a 1 month-prison sentence, or at least a 10 dinar-fine (or both).</p>   |  |

<sup>4</sup> CARIM. *By-law n°89 governing the employment of non-Jordanian domestic workers by the private recruitment agencies*. Retrieved from <http://www.carim.org/index.php?callContent=401&callText=1410>

<sup>5</sup> National Information System. [http://www.lob.gov.jo/ui/laws/search\\_no.jsp?no=9&year=2009](http://www.lob.gov.jo/ui/laws/search_no.jsp?no=9&year=2009)

<sup>6</sup> CARIM. *Passport Regulation n°5 of 2003*. Retrieved from <http://www.carim.org/public/legaltexts/JordLegN52003.pdf>

<sup>7</sup> CARIM. *Law n°48 amending labour law*. Retrieved from <http://www.carim.org/index.php?callContent=401&callText=1043>

<sup>8</sup> CARIM. *Legal Database – Jordan*. Retrieved from <http://www.carim.org/index.php?callContent=400&callCountry=2400>

<sup>9</sup> CARIM. *1973 Law n°24 on Residence and Foreign Nationals' Affairs*. Retrieved from <http://www.carim.org/public/legaltexts/JordLegResForAff.pdf>

<sup>10</sup> CARIM. *1954 Law n° 6 on Nationality*. Retrieved from <http://www.carim.org/index.php?callContent=401&callText=312>

<sup>11</sup> Jordanian Judicial Council. *Constitution of the Hashemite Kingdom of Jordan*. Retrieved from [http://www.jc.jo/rules\\_and\\_regulations/jordanian\\_constitution](http://www.jc.jo/rules_and_regulations/jordanian_constitution)

<sup>12</sup> The Cooperation Council for the Arab States of the Gulf.

|                                     |   |  |
|-------------------------------------|---|--|
|                                     | <p style="text-align: center;"><b>Human Trafficking</b></p> <ul style="list-style-type: none"> <li>➤ <b>Penalisations:</b> anyone who commits human trafficking penalised with imprisonment no less than 6 months or a fine no less than 1,000 dinars (or both). Imprisonment up to 10 years with hard labour and a fine no less than 5,000 dinars in aggravating circumstances. Failing to alert authorities penalised with imprisonment up to 6 months. (Law n°9 of 2009, Prevention of Trafficking in Persons).</li> <li>➤ <b>Protection:</b> measures to facilitate the return of victims and others affected to home countries or other countries, and supervision of housing of victims and those affected in facilities providing necessary support. (Law n°9 of 2009, Prevention of Trafficking in Persons).</li> </ul> <p style="text-align: center;"><b>International agreements regarding irregular migration</b></p> <ul style="list-style-type: none"> <li>➤ <b>EU-Jordan Association Agreement (1997)</b> includes establishing dialogue on illegal immigration and the conditions attaching to the repatriation of illegal immigrants. Jordan also agrees to give priority to social cooperation actions regarding the reintegration of repatriated illegal immigrants.</li> <li>➤ <b>Palermo Protocol to Prevent, Suppress and Punish Trafficking in Persons</b> (acceptance in 2009).</li> </ul> |  |
| <p><b>Rights and Settlement</b></p> | <p><b>No citizen may be deported</b> from the country (Article 9, Constitution).</p> <p><b>Freedom to stay abroad.</b></p> <p><b>Right to participation in local or general elections</b> with a residence in Jordan.</p> <p><b>Access to Social Security</b> (law n°30 of 1978).</p>   | <p>Any foreign national should be registered if staying more than two weeks. Any estate rented to a foreign national should be declared.</p> <p><b>Stay permits:</b> temporary permit of one year renewable; residence permit of 5 years for women married to Jordanian citizens, and for people living regularly in the country for ten years.</p> <p><b>Residence permit</b> is delivered in the case of professional activity, sufficient means of living, commercial or industrial investments, locally unavailable skills, or for studies. Arabs and students, among others, are exempted from residence fees. Arab investors and their families can obtain a 3-year permit.</p> <p><b>Family reunification:</b> minor children in the charge of the migrant. For Egyptians, one-year residence in Jordan and sufficient income (350 dinar <i>per</i> month) enable the right of visit for the wife, ascendants, minor children and non-married daughters (<i>Regulation on Egyptian workers' families to visit Jordan</i> August 2009<sup>13</sup>).</p> <p><b>Access to Employment:</b> modified in 2007. Linked to a stay permit and a work permit. Employer's statement. National preference + Arab priority. Professional activity, as employee or not, should not</p> |

<sup>13</sup> CARIM. *Regulation on Egyptian workers' families visit to Jordan*. Retrieved from <http://www.carim.org/index.php?callContent=401&callText=1046>

|                           |   |  |
|---------------------------|---|--|
|                           |   | <p>compete with Jordanians' activities (certificate to be obtained from authorities). Liberal professions, government employment and a list of professions are reserved for nationals.</p> <p>Improvements in domestic workers' labour since 2003. Since <i>Law n°48 of 2008</i>, domestic and agriculture workers have been covered by Labour Law. <i>Law n°89 of 2009</i> reforms recruitment agencies.</p> <p>Specific stay and employment conditions in Qualifying Industrial Zones (<i>Decree n°90 of 2000 and 28 of 2002</i>).</p> <p><b>Limited social rights for foreign citizens</b> (strike, union participation).</p> <p><b>Access to public services</b> (health, education): no.</p> <p><b>Access to estate ownership:</b> yes, for residence, upon ministerial authorisation with reciprocity condition. Re-sale to a Jordan citizen is forbidden for 3 years after purchase. Arab citizens are exempted from reciprocity condition and they can also buy to invest. (<i>Law n°24 of 2002</i>)</p> |
| <p><b>Labour</b></p>      | <ul style="list-style-type: none"> <li>➤ <b>Bilateral Agreements regarding labour migration</b>, including: Jordan-Yemen (1987); Jordan-Qatar (1997); Jordan-Libya (1998); Jordan-Kuwait (2001); agreements on manpower with Algeria (2004), the Philippines (2006), the United Arab Emirates (2006), Pakistan (2007), and Sri Lanka (2007); Jordan-Syria (2007) on recruitment and use of workers; agreements with Egypt on Egyptian workers' employment in Jordan (2007 and 2012); Memorandum of Understanding with Indonesia on the placement and protection of Indonesian domestic workers (2001 and 2009), among others.</li> <li>➤ <b>International Agreements regarding labour migration</b> 20 ILO conventions ratified<sup>14</sup>; Memorandum of Understanding between Jordan and United Nations Development Fund for Women (UNIFEM) regarding empowering women migrant workers in Asia (2001).</li> </ul> |  |
| <p><b>Citizenship</b></p> | <p><b>Dual Citizenship</b> there is the possibility for Jordan nationals to acquire another citizenship without losing their Jordan citizenship.</p>  | <p><b>Law n° 6 on Nationality</b> provides <i>jus sanguinis</i> by descent of father. Jordan mothers only transmit their citizenship to their children in case of the risk of statelessness and if the children are born in Jordan. No <i>Jus soli</i>. Specific provisions for Arabs concerning access to nationality through marriage (3 years instead of 5) or naturalization (possible exemption of the previous 4 year-residency requirement). Specific</p>   |

<sup>14</sup> Including conventions C111 concerning Discrimination in Respect of Employment and Occupation and C118 Equality of Treatment of Nationals and Non-Nationals in Social Security, but excluding conventions C97 concerning Migration for Employment and C143 concerning Migrations in Abusive Conditions and the Promotion of Equality of Opportunity and Treatment of Migrant Workers.

|  |   |   |
|--|---|---|
|  |   | <p>naturalization procedure for Arabs after 15-year residency. Marriage with a Jordan woman does not grant a foreign male any right to Jordan citizenship. Jordanian naturalization is conditioned to the loss of the nationality of origin. Specific citizenship granting conditions for Arab investors after 3-year residency (1999 Decision).</p>  |
|  | <p><b>Palestinians and Citizenship:</b> granting of Jordan Citizenship to Palestinians who lived in the West Bank – annexed to Jordan – from 20/12/1949 to 16/02/1954. No extension to Palestinians in Gaza. End of granting citizenship with the end of territorial claims on the West Bank in 1988.</p> |   |
| <p><b>International Protection</b></p> |   | <p><b>Political refugees shall not be extradited on account of their political beliefs or for their defense of liberty</b> (Article 21, Constitution).</p> <p>UNHCR in the country since 1991. <b>Agreement with UNHCR</b> in 1997 and Memorandum of Understanding in 1998: recognition of the UNHCR refugee status determination. Refugees' stay in Jordan limited to 6 months with the right to work.</p> <p><b>UNRWA competence</b> on Palestinian refugees, whether Jordanian or not, who are granted a five-year passport.</p> <p><b>No national procedure.</b> Jordan has <b>not ratified</b> the 1951 Convention relating to the status of refugees.</p> <p><b>International agreements regarding international protection:</b> Protocol for the Treatment of Palestinians in Arab States 1965; Memorandum of Understanding between Norway and Jordan (2011) regarding studies of Palestinian refugees in Jordan.<sup>15</sup></p> |

<sup>15</sup> Royal Norwegian Embassy in Amman. *Signing of bilateral agreements between Norway and Jordan*. Retrieved from [http://www.norway.jo/News\\_and\\_events/Signing-of-bilateral-agreements-between-Norway-and-Jordan/](http://www.norway.jo/News_and_events/Signing-of-bilateral-agreements-between-Norway-and-Jordan/)

## The Socio-Political Framework of Migration

Jordan's migration scene has been shaped by economic, political, and security considerations.<sup>16</sup> In the last decades, Jordan has undergone a process of economic liberalization that has had a deep impact on emigration and immigration policies and flows from, through and into the country.

The Jordanian government has, first and foremost, galvanized bilateral cooperation for economic emigration with receiving countries, notably the Gulf States, so as to export Jordanian skilled labour.<sup>17</sup> Policies spurring skilled emigration from Jordan are to be read against an economic and socio-political backdrop; namely as a governmental reaction to rising challenges such as the need to relieve unemployment, to attract foreign aid, to increase private revenues through emigrants' financial transfers, and to ensure control over political opposition.<sup>18</sup> It was also a response to the Gulf States' high demand for skilled Jordanian labour. Spurring skilled emigration has, however, raised contentions, especially when it comes to evaluating the extent to which the departure of professionals leads to human-capital drainage in the country.<sup>19</sup>

Historically characterized by its pan-Arab stance, Jordan has welcomed, since the 1920s, massive inflows of Arab (and to a lesser extent non-Arab) economic migrants (e.g. From Egypt, Syria etc.) and refugees.<sup>20</sup> With a relatively open-door policy for semi-skilled and low-skilled economic immigration, Jordan has devised an immigration policy apparatus that focuses on regulating the status of foreign labour and allocating quotas for their recruitment. These policies have responded to economic and labour needs in the country, while sparing the Jordanian government from having to implement drastic and structural socio-economic adjustments in the country.

Formerly labeled as a "refugee haven"<sup>21</sup>, Jordan has received massive inflows of refugees, transit and undocumented migrants whose mobility and displacement are intricately connected to the Arab-Israeli conflict and to other regional tensions. The latest massive refugee inflows that took place were in the wake of the 2003 war in Iraq and the 2011 uprisings in Syria. Similar to the Iraqi refugee crisis, Jordan has kept an open door policy allowing Syrians to freely cross into Jordan. Unlike the situation of Iraqi refugees in Jordan, however, whereby refugee camps were not built to accommodate Iraqi refugees, the majority of Syrian refugees in Jordan registered with UNHCR are housed in the Za'atri refugee camp in Jordan (further camps are being planned - in addition to the King Abdullah Park and Cyber City camps - between the UNHCR and the Jordanian Government<sup>22</sup>).

Although Jordan has an active civil society carrying out humanitarian and awareness-raising functions, local actors are in many ways kept in check and are unable to significantly alter or infiltrate policy-making in the migration realm, especially with regard to the refugee question.

<sup>16</sup> See Geraldine Chatelard, "Jordan: A Refugee Haven", Migration Information Source, 2004. <http://www.migrationinformation.org/Feature/display.cfm?id=236>.

<sup>17</sup> Ali S. Zaghal and Arda Freij Dergarabedian, "Migration-Related Institutions and Policies in Jordan" *CARIM Analytical Paper*, 2004 [http://www.carim.org/Publications/CARIM-AS04\\_04-Dergarabedian-Zaghal.pdf](http://www.carim.org/Publications/CARIM-AS04_04-Dergarabedian-Zaghal.pdf).

<sup>18</sup> See Laurie Brand, "State, Citizenship, and Diaspora: the cases of Jordan and Lebanon", Working Paper, School of International Relations USC, February 2007, p.3; Francoise de Bel Air 2010, "Highly-skilled Migration from Jordan: a response to socio-political challenges", *CARIM Analytical Paper*, 2010, p.12.

<sup>19</sup> Brain drain has been acknowledged at governmental level, yet no clear action is undertaken. See [http://www.carim.org/public/polsoc texts/PO3JOR1095\\_922.pd](http://www.carim.org/public/polsoc texts/PO3JOR1095_922.pd).

<sup>20</sup> In addition to the Palestinian and Iraqi refugees who have fled to Jordan in different waves, we cite the cases of Armenian and Circassian migrants who arrived to Jordan in the 1920 and the 1930s .

<sup>21</sup> See Chatelard, op.cit. See also p.4 in the migration profile.

<sup>22</sup> UNHCR. (March 2013). UN Weekly Inter-Agency Situational Report – Jordan 10 March- 17 March 2013. Retrieved from <http://data.unhcr.org/syrianrefugees/documents.php?page=1&view=grid&Country%5B%5D=107>

| Socio-Political Framework        | Outward migration  | Inward migration  |
|----------------------------------|--|---|
| <b>Governmental Institutions</b> | Ministry of Interior<br>Ministry of Labour<br>Ministry of Foreign Affairs<br>Ministry of Higher Education  | Ministry of Interior<br>Ministry of Labour<br>Ministry of Foreign Affairs<br>Ministry of Planning and International Cooperation<br>Ministry of Health   |
| <b>Governmental Strategy</b>     | <p><b>Facilitate successful Jordanian emigration</b> pass bilateral labour agreements to employ Jordanians abroad (notably in the Gulf states); consolidating bilateral cooperation with external parties for the recruitment of skilled Jordanian workforce (close cooperation with neighbouring Arab states as well as the Gulf<sup>23</sup>); forming consultative committees in conjunction with international organisations (e.g. IOM) in issues related to economic emigration and reform of labour legislation.</p> <p><b>Devise policies on return migration.</b></p> <p><b>Establish links with the Jordanian Diaspora</b> and encourage remittances and local investments; organise expatriate conferences so as to consolidate business links between Jordan and its Diaspora communities; collect information on Jordanian professionals abroad working in OECD and Arab countries<sup>24</sup>.</p> <p><b>Protecting the rights and national interests of Jordanian citizens abroad</b> is listed as a strategic objective of Jordan's Strategic Plan 2012-2014.<sup>25</sup></p> | <p><b>Set up rules concerning the entry and residence of foreign nationals</b> and regulate their residence for legal periods of time.</p> <p><b>Regulate labour migration to the country:</b> provide estimates pertaining to the actual figures and location of foreign workers; enforce work permits' fees collection; define quotas for the employment of foreign manpower and design employment conditions and minimum salaries of foreign workers in the Jordanian labour market; set up bilateral agreements in the labour field (including the recruitment and bringing of guest workers);<sup>26</sup> work with foreign governments and international organisations (e.g., UNIFEM and ILO) to improve working conditions of domestic workers in Jordan (especially those from Southeast Asia); reduce the number of undocumented workers through practices such as deportation.</p> <p><b>Fight against irregular and transit immigration</b> in, through, and from Jordan, and <b>combat human trafficking and protection of victims</b> (e.g., counter-trafficking awareness and capacity building program between IOM and Jordanian Government).</p> |

<sup>23</sup> Most recently, for example, discussions between Jordan and the UAE to increase skilled Jordanian labour to the UAE. For more information, see:

<http://www.mfa.gov.jo/ar/%D8%A7%D9%84%D9%82%D8%A7%D8%A6%D9%85%D8%A9%D8%A7%D9%84%D8%B1%D8%A6%D9%8A%D8%B3%D9%8A%D8%A9/%D8%A7%D9%84%D8%A3%D8%AE%D8%A8%D8%A7%D8%B1/%D8%A7%D9%84%D8%A3%D8%AE%D8%A8%D8%A7%D8%B1/tabid/159/ArticleId/228/-228.aspx>

<sup>24</sup> Jordanian embassies in the Gulf (labour attachés, i.e., seconded from the Ministry of Labour) are now organising a round of survey in order to identify characteristics of expatriates in the Gulf (questionnaire forms are available at the embassies' websites).

<sup>25</sup> Jordanian Ministry of Foreign Affairs. *Strategic Plan 2012-2014*. Retrieved from <http://www.mfa.gov.jo/ar/%D8%A7%D9%84%D9%82%D8%A7%D8%A6%D9%85%D8%A9%D8%A7%D9%84%D8%B1%D8%A6%D9%8A%D8%B3%D9%8A%D8%A9/%D9%88%D8%B2%D8%A7%D8%B1%D8%A9%D8%A7%D9%84%D8%AE%D8%A7%D8%B1%D8%AC%D9%8A%D8%A9/tabid/92/Default.aspx>

<sup>26</sup> For a list of the endorsed bilateral agreements in the field of workforce, see [http://www.carim.org/public/polsoc texts/PS2JOR031\\_EN.pdf](http://www.carim.org/public/polsoc texts/PS2JOR031_EN.pdf)

|   |  |  |
|---|--|--|
|   |  | <p><b>Identify refugees</b> and define their “status” and legal as well as social rights.</p> <p><b>Managing immigration</b> by collaborating with international organisations so as to reinforce the Jordanian government’s capacity building in (e.g. collaboration with IOM for the establishment of <b>the Center for Studies and Analysis of Immigration Policies in Jordan</b>)<sup>27</sup>; developing collaborative mechanisms with the UNRWA, UNHCR and IOM so as to deal with refugees’ stay and provide them with services.</p> <p><b>Host Syrian refugees and coordinate with international organizations and governments to assist them,</b><sup>28</sup> and work with the international community for their safe return (Strategic Plan 2012-2014).</p>  |
| <p><b>Civil Society</b></p>             | <p>➤ <b>Initiatives of Jordanian organisations, migrant associations as well as professional and student Diaspora networks</b> aimed at: providing special services to Jordanians working abroad and fostering and consolidating links among them (e.g. Jordan Medical Association; the Jordanian Engineers Association abroad; the businessmen Association for the organisation of bi-yearly expatriate investors' conference; and Jordanian social clubs abroad (e.g., <i>Nadi al Ijtima'i al-Urduni</i>).</p> | <p>➤ <b>Associations' and labour unions' initiatives</b> aimed at improving the socio-economic rights of immigrants and immigrant workers, providing assistance to refugees, loosening restrictions targeting them as well as safeguarding and improving their civil and human rights or offering legal aid (e.g. National Centre for Human Rights, Jordanian Domestic Helpers Agencies Association (DHAA); the General Federation of Jordanian Trade Unions; the Textile Workers' Union; Jordanian Red Cross; Caritas, Jordanian Women Union, Nour al Hussein Foundation)</p> <p>➤ <b>Associations operating strictly as socio-cultural clubs</b> or “jama'iyat khairia” (benevolent associations) targeting Palestinian and Caucasian refugees;</p> <p>➤ <b>Professional associations' initiatives</b> aimed at banning the hiring of foreigners in sixteen professions so as to reduce unemployment in Jordan and support the Palestinians' right of return (e.g. The Professional Association Complex)</p> |
| <p><b>International Cooperation</b></p> | <p>Jordan is a member of several <b>international organisations</b> in which it actively works to address issues of migration, including: International Organization for Migration (IOM); International Labour Organization (ILO); UNHCR; Arab League, among others. Jordan is a participant to the <b>European Neighbourhood Policy</b> (ENP). Jordan is a member of the <b>Union for the Mediterranean</b> (a multilateral partnership within the European Neighbourhood Policy).</p>                          |  |

<sup>27</sup> See section on immigration policies, Ministry of Labour, Jordan, <http://www.mol.gov.jo/Default.aspx?tabid=225>.

<sup>28</sup> Jordanian Foreign Ministry. *Working with the organisations of the United Nations to assist Syrian refugees*. Retrieved from <http://www.mfa.gov.jo/ar/%D8%A7%D9%84%D9%82%D8%A7%D8%A6%D9%85%D8%A9%D8%A7%D9%84%D8%B1%D8%A6%D9%8A%D8%B3%D9%8A%D8%A9/%D8%A7%D9%84%D8%A3%D8%AE%D8%A8%D8%A7%D8%B1/tabid/159/ArticleId/240-240.aspx>